Urban Renewal Agency of the City of Coos Bay



Approved Budget FY 2018/2019

# **City of Coos Bay Urban Renewal Agency**

# Fiscal Year 2018/2019

# **Budget Committee**

#### **Agency Board Members**

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# CITY OF COOS BAY URBAN RENEWAL AGENCY BUDGET MESSAGE FY 2018-2019

To the Honorable Chair Stephanie Kramer, members of the Urban Renewal Agency (URA), citizen members of the Budget Committee, and citizens of Coos Bay, Oregon, it is my honor and pleasure to submit the URA's FY 2018-2019 budget.

The Coos Bay Urban Renewal Agency (URA) is a separate municipal corporation responsible for administering and implementing the urban renewal plans in Coos Bay's two separate and distinct urban renewal districts: the Downtown District (Downtown) and the Empire District (Empire). Coos Bay's Urban Renewal Agency Board is governed by the Mayor and City Council. The City Manager serves as the Agency Manager of the Urban Renewal Agency (Agency). The City Attorney, Coos Bay Public Works & Community Development and Finance staff support the urban renewal program and projects through an intergovernmental agreement with the City of Coos Bay.

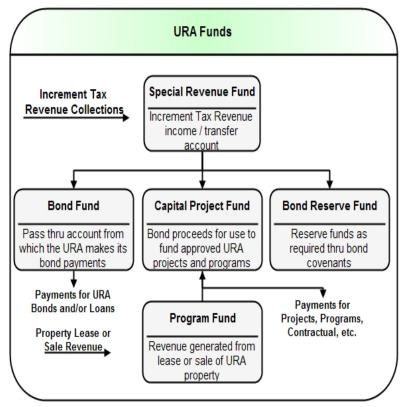
The proposed URA annual budget has been prepared pursuant to Oregon Local Budget Law and presents my recommendations as budget officer but incorporates the cooperative efforts of the City's management team. Both districts are financially sound with sustainable resources needed to undertake economic development and infrastructure projects that benefit the entire Bay Area. This last fiscal year, the Agency reviewed and updated the Downtown district URA Plan. The Agency recently began reviewing the Plan for the Empire District and anticipates its completion by the end of the current fiscal year.

Urban renewal agencies are different from taxing districts in that they do not have permanent rates, and they raise revenue primarily through Tax Increment Financing (TIF). When an urban renewal plan is created, the value of the property within its boundaries is locked in time or frozen. The agency then raises revenue in subsequent years from any value growth above the frozen amount. This value growth is referred to as the increment. The tax rate used to calculate taxes imposed for the Urban Renewal Plan is the consolidated tax rate for the taxing districts within the geographic boundaries of the Plan. These urban renewal taxes, referred to as "tax off the increment", are calculated as the consolidated tax rate times the value of the increment.

Under certain circumstances, urban renewal agencies like, Coos Bay's URA, are allowed to raise additional revenue beyond what they raise off their increment via special levies. Starting in 1997–98, if an existing urban renewal plan received less revenue off its increment under Measure 50 than what it would have received under pre-Measure 50 tax system, the agency can impose a special levy to make up for the difference.

In past years, pursuant to ORS 457.435(2), the City of Coos Bay selected "Option 1" [ORS 457.435(2)(a)] as the method to be used in collecting urban renewal property taxes. As such, the "Special Levy" is an option for collecting the "division of tax" (property tax) or "Tax Increment Financing (TIF)" for both Coos Bay's Urban Renewal Plans. The URA elected last fiscal year to impose the "Special Levy" for the Downtown District only. Historically, the entire citywide levy has not been imposed against all the taxable property in the City in the past, but rather has elected to collect only those dollars accruing within the separate plans (districts) per Ballot Measure 50 "division of taxes" allocation. While the "Special Levy" has not been imposed in the Empire District, there has been considerable discussions regarding imposing a percentage of the amount allowable for the purpose of addressing road infrastructure within the two districts.

The accounting for each of the two districts is organized into five basic funds: Special Revenue Fund, Program Fund, Bond Fund, Bond Reserve Fund, and Capital Project Fund.



include the following:

- Façade Program \$350,000 (Downtown \$250,000 and Empire \$100,000).
- Property acquisition / blighted property economic development \$2,860.00
- Hollering Place related development \$750,000
- Sidewalk rehabilitation \$150,000.
- Hwy 101 Bayshore/Broadway beautification project \$175,000.

The **Special Revenue Fund** serves to receive incoming tax increment revenue and to transfer budgeted funds to the Bond Fund, Bond Reserve Fund, and the Capital Project Fund (after tax increment revenue is converted into debt proceeds). The proposed budget reflects a combined total of \$2,843,565 in revenue resources (property taxes, Downtown District Special Levy, delinquent property taxes, and carryover funds) for both districts (total Downtown tax increment of \$1,531,565 and Empire tax increment of \$755,204).

The **Bond Fund** acts as a pass thru account from which the URA makes its bond and/or loan payments. The proposed budget reflects a combined total debt of \$4,700,000 for both districts (Downtown debt of \$2,300,000 and Empire debt of \$2,400,000).

The **Bond Reserve Fund** acts as a reserve account where funds are maintained as required by bond covenants. The proposed budget reflects the Downtown bond reserve funds of \$150,000 and the Empire bond reserve fund of \$150,000.

The **Capital Project Fund** accepts bond proceeds which are used to fund approved URA projects and programs. The proposed budget reflects a combined total of materials and services and capital project expenditures of \$6,244,167 for both districts (Downtown expenditures of \$3,573,007 and Empire expenditures of \$2,671,160). Proposed projects and programs • Front Street Enhancements \$50,000.

The **Program Fund** accepts revenue generated through the lease or sale of URA property and those revenues can be transferred into their respective Capital Project Fund to be used for URA projects and programs. The proposed budget reflects total funds of \$594,650 (Downtown \$22,650 and Empire \$572,000).

I am recommending that the Budget Committee consider imposition of a "fraction of" the amount from the "division of taxes" for the Downtown District only.

New estimated "division of taxes" revenues for FY 2018-19 for Downtown and Empire districts are respectively \$1,151,079 and \$702,340 and \$264,461 for the Downtown District Special Levy.

The proposed budget includes the imposition of citywide urban renewal "special levy" with a recommendation of limiting it to the Downtown Plan area. Should the budget committee wish to impose the Special Levy for the Downtown Plan area, it is my recommendation it be limited to 28% of the plan's maximum authority. Imposing more will likely have an adverse effect on the City's General Fund as well as the overlapping taxing districts due to compression (Measure 5).

Respectfully submitted,

Rodger Craddock, Agency Manager Budget Officer March 22, 2018

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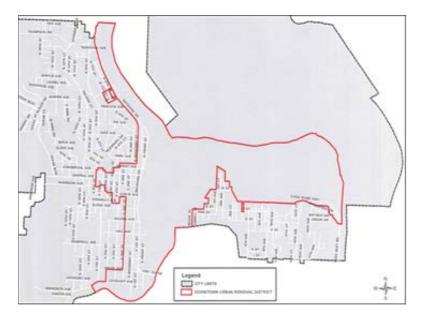
#### **Program Description**

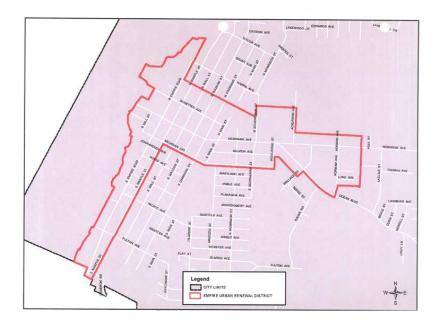
The intent of urban renewal is to improve specific areas of a city that are poorly developed or underdeveloped, eliminate blight, and improve conditions to encourage economic development.

The City of Coos Bay created an urban renewal district in the central downtown core area in 1968. The district extended from the bay on the east to 4<sup>th</sup> Street on the west and from Commercial Avenue on the north to Curtis Avenue on the south. The district's projects consisted of elimination of traffic on Central Avenue from Highway 101 to 4<sup>th</sup> Street and the creation of a pedestrian mall, undergrounding of many utilities within the district, property acquisition to create parking lots and remove blighted structures, and canopied walkways to connect parking lots and other district areas with the pedestrian mall. The projects were completed in the early 1970s. The district ceased tax increment revenue financing in 1984, and the district ended in 1989.

Currently, the Urban Renewal Agency administers two separate urban renewal districts. The Downtown District was formed in 1988, and it is 1,298.3 acres in size. The Downtown District includes the shopping district and the upper portion of the bay. The Empire District was formed in 1995, and it is 271.3 acres in size. It includes a business district and the lower portion of the bay.

The <u>Downtown District</u> begins at the north city limits and runs between the navigation channel and Highway 101 south, and southeast toward the City's core area. The district's boundaries proceed south until they come nearly in line with the industrial property located in Eastside. The eastern boundary then turns east to include the industrial-commercial lands in the Eastside area. The westerly boundary proceeds west to include the downtown core area which was a part of the first Urban Renewal Plan, and it also includes several blocks of transportation corridor immediately west of the core area. The eastern and western urban renewal area boundaries begin to come together in the southern portion of the City and extend to the south City limits along Coalbank Slough.





The Downtown Plan classifies potential urban renewal projects in three general, broad categories:

- Waterfront Development
- Core Area Revitalization
- Streets and Infrastructure

The <u>Empire District</u>, in general, borders the bayfront adjacent to Empire Blvd from Wisconsin Avenue north to the shoreline at the intersection of Empire Blvd and Newmark Avenue, east on either side of Newmark Avenue to the intersection with Ocean Blvd, east to the property line between Norman Avenue and LaClair Street.

The objectives of the Empire Plan are to improve the function, condition, and appearance of the urban renewal area and eliminate existing blight. Project categories:

- Waterfront Development
- Empire Blvd and Bayfront Improvements
- Improve Primary Commercial Area

## **Debt Service**

Downtown District debt service:

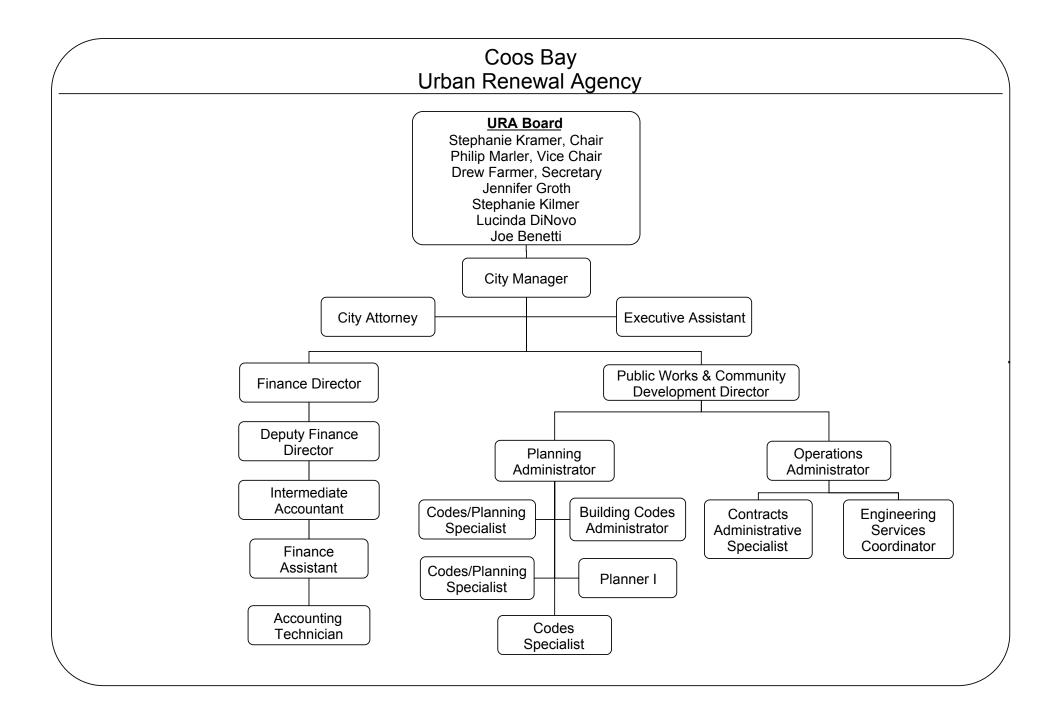
- New financing to fund blight removal
- Annual Du Jour financing

Empire District debt service:

- New financing to fund property acquisition
- Annual Du Jour financing

# <u> 2017 – 2019 Priorities</u>

- Wastewater
- Streets
- Library
- Economic Development
- Development Plans
- City Charter Review



#### Coos Bay Urban Renewal Agency 2018-19 Budget Urban Renewal Property - Excess Values

	Actual	Actual		Actual	Projected
	2015-2016	2016-2017		2017-2018	2018-2019
Coos County Assessor (Table 4b & 4c)					
Estimated Increase					1.00%
Downtown (City URA) EXCESS	58,488,484	54,560,263	55%	59,519,175	60,114,367
Frozen Base: \$50,671,009					1.00%
Empire (Empire URA) EXCESS	47,775,708	44,163,038	45%	49,896,558	50,395,524
Frozen Base: \$23,772,166					
TOTAL Excess Property Value	106,264,192	98,723,301		109,415,733	110,509,890
Total Frozen Base: \$74,443,175					

#### Urban Renewal Plans - Revenue from the Division of Taxes

	Actual	Actual		Actual	Projected
Coos County Assessor (Table 4F)	2015-2016	2016-2017		2017-2018	2018-2019
Downtown TIF	879,949	819,181	55%	892,084	901,004
Downtown Special Levy				333,381	336,715
Empire	718,515	663,070	45%	747,727	755,204
Total	1,598,464	1,482,252	_	1,973,191	1,992,923

#### Urban Renewal Plans - Special Option Levy

	Actual	Actual		Actual	Projected
Coos County Assessor (Table 4a)	2015-2016	2016-2017		2017-2018	2018-2019
City Table 4a, Line 13 Total Taxable AV	998,456,195	1,003,412,860		1,049,448,987	1,059,943,477
URA Table Special Option Levy (Line 39)	0	0		333,381	336,715
Downtown (PLN1)	998,456,195	1,003,412,860	-	1,049,782,368	1,060,280,192
LIDA Audit Cakadula	Actual 2015-2016	Actual 2016-2017		Projected 2017-2018	Projected 2018-2019
URA Audit Schedule Downtown (PLN1)	857,619	857,619	105%	761,838	837,934
Delinguent	53,478	53,478	6%	57,343	63,070
Total Downtown Tax Increment Financing	911,097	911,097	078	819,181	901,004
Empire (PLN2)	624,100	624,100	94%	616,655	702,340
Delinquent	34,967	34,967	6%	46,415	52,864
Total Empire Tax Increment Financing	659,067	659,067		663,070	755,204
Downtown (Special Option Levy)	0	0		279,952	303,044
Delinquent	0	0	_	21,072	33,671
Total Downtown Special Option Levy	0	0		301,024	336,715
TOTAL TIF and SL (revenue) collected	1,570,164	1,570,164		1,783,275	1,992,923
Percentage Schedule (excess TIF)					
Downtown (PLN1)	1.47%	1.57%		1.28%	1.39%
Empire (PLN2)	1.31%	1.41%		1.24%	1.39%
Percentage Schedule (delinquent)	5.070/			<b>–</b> 000 <i>1</i>	
Downtown (PLN1)	5.87%	5.87%		7.00%	7.00%
Empire (PLN2)	5.31%	5.31%		7.00%	7.00%

# Coos Bay Urban Renewal Agency 2018-19 Budget Summary of Resources

			Summary of Resources			
					Committee	Agency
Actual	Actual	Adopted		Proposed	Approved	Adopted
2015-2016	2016-2017	2017-2018		2018-2019	2018-2019	2018-2019
			OPERATING RESOURCES			
1,673,201	1,655,071	1,475,401	Downtown Special Revenue Fund	1,589,719	1,589,719	1,589,719
1,020,136	1,157,230	964,070	Empire Special Revenue Fund	1,110,000	1,110,000	1,110,000
42,448	27,662	18,646	Downtown Program Fund	22,650	22,650	22,650
442,344	447,238	446,000	Empire Program Fund	572,000	572,000	572,000
3,178,128	3,287,201	2,904,117	TOTAL OPERATING RESOURCES	3,294,369	3,294,369	3,294,369
			DEBT SERVICE RESOURCES			
819,004	1,675,660	1,457,623	Downtown Bond Fund	1,325,000	1,325,000	1,325,000
869,927	726,701	800,000	Empire Bond Fund	960,000	960,000	960,000
1,688,931	2,402,361	2,257,623	TOTAL DEBT SERVICE RESOURCES	2,285,000	2,285,000	2,285,000
			CAPITAL IMPROVEMENT RESOURCES			
1,528,337	1,821,025	1,769,003	Downtown Capital Projects Fund	4,252,900	4,502,900	4,502,900
1,737,688	940,818	1,135,000	Empire Capital Projects Fund	3,316,000	3,316,000	3,316,000
3,266,026	2,761,842	2,904,003	TOTAL CAPITAL IMPROV. RESOURCES	7,568,900	7,818,900	7,818,900
			RESERVE FUNDS RESOURCES			
682,250	682,250	173,600	Downtown Bond Reserve Fund	150,000	150,000	150,000
225,829	1	0	Empire Bond Reserve Fund	150,000	150,000	150,000
908,079	682,251	173,600	TOTAL RESERVE FUND RESOURCES	300,000	300,000	300,000
9,041,164	9,133,655	8,239,343	GRAND TOTAL ALL FUNDS RESOURCES	13,448,269	13,698,269	13,698,269
908,079	682,251	173,600	TOTAL RESERVE FUND RESOURCES	300,000	300,000	300,000
1,688,931	2,402,361	2,257,623	TOTAL DEBT SERVICE RESOURCES	2,285,000	2,285,000	2,285,000
6,444,154	6,049,043	5,808,120	ACTUAL UNDUPLICATED RESOURCES	10,863,269	11,113,269	11,113,269

# Coos Bay Urban Renewal Agency 2018-19 Budget Summary of Expenditures

					Committee	Agency
Actual	Actual	Adopted		Proposed	Approved	Adopted
2015-2016	2016-2017	2017-2018		2018-2019	2018-2019	2018-2019
			OPERATING EXPENDITURES			
1,673,201	1,655,071	1,475,401	Downtown Special Revenue Fund	1,589,719	1,589,719	1,589,719
1,020,136	1,157,230	964,070	Empire Special Revenue Fund	1,110,000	1,110,000	1,110,000
42,448	27,662	18,646	Downtown Program Fund	22,650	22,650	22,650
442,344	447,238	446,000	Empire Program Fund	572,000	572,000	572,000
3,178,128	3,287,201	2,904,117	TOTAL OPERATING EXPENDITURES	3,294,369	3,294,369	3,294,369
			DEBT SERVICE EXPENDITURES			
819,004	1,675,660	1,457,623	Downtown Bond Fund	1,325,000	1,325,000	1,325,000
869,927	726,701	800,000	Empire Bond Fund	960,000	960,000	960,000
1,688,931	2,402,361	2,257,623	TOTAL DEBT SERVICE EXPENDITURES	2,285,000	2,285,000	2,285,000
			CAPITAL IMPROVEMENT EXPENDITURES			
1,528,337	1,821,025	1,769,003	Downtown Capital Projects Fund	4,252,900	4,502,900	4,502,900
1,737,688	940,818	1,135,000	Empire Capital Projects Fund	3,316,000	3,316,000	3,316,000
3,266,026	2,761,842	2,904,003	TOTAL CAPITAL IMPROV. EXPENDITURES	7,568,900	7,818,900	7,818,900
			RESERVE FUNDS EXPENDITURES			
682,250	682,250	173,600	Downtown Bond Reserve Fund	150,000	150,000	150,000
225,829	1	0	Empire Bond Reserve Fund	150,000	150,000	150,000
908,079	682,251	173,600	TOTAL RESERVE FUND EXPENDITURES	300,000	300,000	300,000
9,041,164	9,133,655	8,239,343	GRAND TOTAL ALL FUNDS EXPENDITURES	13,448,269	13,698,269	13,698,269
908,079	682,251	173,600	TOTAL RESERVE FUND EXPENDITURES	300,000	300,000	300,000
1,688,931	2,402,361	2,257,623	TOTAL DEBT SERVICE EXPENDITURES	2,285,000	2,285,000	2,285,000
6,444,154	6,049,043	5,808,120	ACTUAL UNDUPLICATED EXPENDITURES	10,863,269	11,113,269	11,113,269

#### Coos Bay Urban Renewal Agency 2018-19 Budget Downtown Special Revenue Fund 51 Department 910

Astus	Astusl	A doubte d	A = = t		Dava e e e el	Committee	Agency
Actual	Actual	Adopted	Acct.		Proposed	Approved	Adopted
2015-2016	2016-2017	2017-2018	No.		2018-2019	2018-2019	2018-2019
757,520	854,196	354,196	51-000-300-0100	CARRYOVER BALANCE	350,000	350,000	350,000
				PROPERTY TAXES			
857,619	749,570	781,906	51-000-310-0100	Current Property Taxes (Division of Taxes)	837,934	837,934	837,934
53,478	42,523	57,343	51-000-310-0200	Delinquent Property Taxes	63,070	63,070	63,070
0	0	261,289	51-000-310-0600	Special Levy Option Taxes	303,044	303,044	303,044
0	0	19,667	51-000-310-0700	Delinquent Special Levy Option Taxes	33,671	33,671	33,671
911,097	792,093	1,120,205		Total Property Taxes	1,237,719	1,237,719	1,237,719
				USE OF MONEY AND PROPERTY			
4,583	8,781	1,000	51-000-350-0100	Interest	2,000	2,000	2,000
4,583	8,781	1,000		Total Use of Money & Property	2,000	2,000	2,000
1,673,201	1,655,071	1,475,401		Total Downtown Spec. Rev. Resources	1,589,719	1,589,719	1,589,719
				CAPITAL OUTLAY			
0	0	0	51-910-530-3123	Urban Renewal Proejcts	0	0	0
0	0	0		Total Capital Outlay	0	0	0
				TRANSFERS			
0	0	0	51-910-550-5010	Transfer to DT Bond P/I New Downtown Loan	500,000	500,000	500,000
0	0	0	51-910-550-5010	Transfer to DT Bond P/I (2003A/2012) 1-24-03	0	0	0
0	0	0	51-910-550-5010	Transfer to DT Bond P/I VIC 2009	0	0	0
819,004	1,167,010	1,284,023	51-910-550-5010	Transfer to DT Bond P/I Du Jour	825,000	825,000	825,000
0	0	0	51-910-550-5030	Transfer to DT Bond Reserve Fund	150,000	150,000	150,000
819,004	1,167,010	1,284,023		Total Transfers	1,475,000	1,475,000	1,475,000
0	0	191,378	51-910-560-6001	Contingency	114,719	114,719	114,719
854,196	488,061	0	51-910-560-6002	Total Unappropriated Ending Fund Balance	0	0	0
1,673,201	1,655,071	1,475,401		Total Downtown Spec. Rev. Expend.	1,589,719	1,589,719	1,589,719

## Coos Bay Urban Renewal Agency 2018-19 Budget Empire Special Revenue Fund 52 Department 915

						Committee	Agency
Actual	Actual	Adopted	Acct.		Proposed	Approved	Adopted
2015-2016	2016-2017	2017-2018	No.		2018-2019	2018-2019	2018-2019
358,511	490,038	300,000	52-000-300-0100	CARRYOVER BALANCE	350,796	350,796	350,796
				PROPERTY TAXES			
624,100	629,756	616,655	52-000-310-0100	Current Property Taxes (Division of Taxes)	702,340	702,340	702,340
34,967	30,945	46,415	52-000-310-0200	Delinquent Property Taxes	52,864	52,864	52,864
0	0	0	52-000-310-0600	Special Levy Option Taxes	0	0	0
0	0	0	52-000-310-0700	Delinquent Special Levy Option Taxes	0	0	0
659,067	660,701	663,070		Total Property Taxes	755,204	755,204	755,204
				USE OF MONEY AND PROPERTY			
2,558	6,491	1,000	52-000-350-0100	Interest	4,000	4,000	4,000
2,558	6,491	1,000		Total Use of Money & Property	4,000	4,000	4,000
1,020,136	1,157,230	964,070		Total Empire Spec. Rev. Resources	1,110,000	1,110,000	1,110,000
0	0	0	52-915-530-3123	Urban Renewal Proejcts	0	0	0
0	0	0		Total Capital Outlay	0	0	0
				TRANSFERS			
0	0	0	52-915-550-5010	Transfer to Empire Bond Fund	360,000	360,000	360,000
0	1	0	52-915-550-5011	Transfer to Empire Bond Reserve Fund	150,000	150,000	150,000
530,098	726,700	800,000	52-915-550-5010	Transfer to Empire Bond Fund Du Jour	600,000	600,000	600,000
530,098	726,701	800,000		Total Transfers	1,110,000	1,110,000	1,110,000
0	0	164,070	52-915-560-6001	Contingency	0	0	0
490,038	430,529	0	52-915-560-6002	Total Unappropriated Ending Fund Balance	0	0	0
1,020,136	1,157,230	964,070		Total Empire Spec. Rev. Expenditures	1,110,000	1,110,000	1,110,000

## Coos Bay Urban Renewal Agency 2018-19 Budget Empire Program Fund 53 Department 930

Actual 2015-2016 439,489	Actual 2016-2017 442,344	Adopted 2017-2018 445,000	Acct. No. 53-000-300-0100	CARRYOVER BALANCE	Proposed 2018-2019 445,000	Committee Approved 2018-2019 445,000	Agency Adopted 2018-2019 445,000
2,855 0 2,855	4,894 0 4,894	1,000 0 1,000	53-000-350-0100 53-000-350-0200	USE OF MONEY AND PROPERTY Interest Lease Revenue Total Use of Money & Property	2,000 0 2,000	2,000 0 2,000	2,000 0 2,000
<u> </u>	<u> </u>	<u> </u>	53-000-390-0501	OTHER FINANCING SOURCES Transfer from Empire Capital Projects Fund Total Other Financing Sources	<u>125,000</u> 125,000	<u>125,000</u> 125,000	<u>125,000</u> 125,000
442,344	447,238	446,000		Total Empire Program Resources	572,000	572,000	572,000
<u>0</u>	<u> </u>	50,000 50,000	53-930-520-2108	MATERIALS AND SERVICES Contractual Total Materials and Services	<u> </u>	<u> </u>	50,000
<u> </u>	<u> </u>	<u>396,000</u> 396,000	53-930-530-3123	CAPITAL OUTLAY Urban Renewal Projects Total Capital Outlay	<u>522,000</u> 522,000	<u>522,000</u> 522,000	<u> </u>
<u>0</u>	<u> </u>	<u>0</u>	53-930-550-5020	TRANSFERS Transfer to Empire Capital Projects Fund Total Transfers	<u> </u>	<u> </u>	<u> </u>
442,344	447,238	0	53-930-560-6002	Total Unappropriated Ending Fund Balance	0	0	0
442,344	447,238	446,000		Total Empire Program Expenditures	572,000	572,000	572,000

#### Coos Bay Urban Renewal Agency 2018-19 Budget Bond and Coupon Redemption

					Due Da	tes	
Principal	Interest	Total	Series		Month	Day	
					<u>2018</u> December		
200,000	50,000	250,000		New Downtown Loan		15	
155,000	25,000	180,000	20	New Empire Loan			
					2010		
					<u>2019</u> June		
200,000	50,000	250,000	19	New Downtown Loan	ouno	15	
808,500	16,500	825,000		Downtown Du Jour Financing 2016			
588,000	12,000	600,000		Empire Du Jour Financing 2016			
155,000	25,000	180,000	20	New Empire Loan	Jur	15	
2,106,500	178,500	2,285,000		Total			
1,208,500	116,500	1,325,000		Downtown Bond Total			
898,000	62,000	960,000		Empire Bond Total			
2,106,500	178,500	2,285,000		Total Bond Payments			

## Coos Bay Urban Renewal Agency 2018-19 Budget Downtown Bond Fund 54 Department 920

Actual 2015-2016 0	Actual 2016-2017 0	Adopted 2017-2018 0	Acct. No. 54-000-300-0100	CARRYOVER BALANCE	Proposed 2018-2019 0	Committee Approved 2018-2019 0	Agency Adopted 2018-2019 0
<u> </u>	<u> </u>	<u> </u>	54-000-350-0100	USE OF MONEY AND PROPERTY Interest Total Use of Money and Property	<u> </u>	<u> </u>	0
819,004 0 819,004 819,004	1,167,010 508,650 0 1,675,660 <b>1,675,660</b>	1,284,023 173,600 0 1,457,623 1,457,623	54-000-390-0100 54-000-390-0400 54-000-390-4000	OTHER FINANCING SOURCES Transfer from Downtown Spec. Rev. Fund Transfer from Downtown Bond Reserve Fund Bond Proceeds Total Other Financing Sources	1,325,000 0 1,325,000 1, <b>325,000</b>	1,325,000 0 1,325,000 1,325,000	1,325,000 0 1,325,000 1,325,000
475,173	740,323	0	54-920-540-4001	DEBT SERVICE Principal (Series 2003A/2012) 1-24-03	0	0	0
33,008 148,576	15,158 154,746 18,084	0 332,000 24,600	54-920-540-4002 54-920-540-4003 54-920-540-4004	Interest (Series 2003A/2012) 1-24-03 Principal VIC (Series 2009) 8-29-09 Interest VIC (Series 2009) 8-29-09	0 0 0	0 0	0 0 0
24,477 136,392 1,378	739,876 7,473	24,600 1,079,404 21,619	54-920-540-4004 54-920-540-4009 54-920-540-4010	Principal Du Jour Interest Du Jour	808,500 16,500	808,500 16,500	808,500 16,500
0	0 0	0	54-920-540-4011 54-920-540-4012	Principal New Downtown Loan Interest New Downtown Loan	400,000 100,000	400,000 100,000	400,000 100,000
819,004	1,675,660	1,457,623	54-920-560-6002	Total Debt Service Total Unappropriated Ending Fund Balance	1,325,000	1,325,000	1,325,000
819,004	1,675,660	1,457,623		Total Downtown Bond Expenditures	1,325,000	1,325,000	1,325,000

#### Coos Bay Urban Renewal Agency 2018-19 Budget Empire Bond Fund 55 Department 925

Actual 2015-2016 0 0	Actual 2016-2017 0 0	Adopted 2017-2018 0 0	Acct. No. 55-000-300-0100 55-000-350-0100	CARRYOVER BALANCE USE OF MONEY AND PROPERTY Interest Total Use of Money and Property	Proposed 2018-2019 0 0	Committee Approved 2018-2019 0 0	Agency Adopted 2018-2019 0 0
530,098 225,829 114,000 0 869,927 869,927	726,700 1 0 0 726,701 <b>726,701</b>	800,000 0 0 800,000 800,000	55-000-390-0200 55-000-390-0400 55-000-390-0401 55-000-390-4000	OTHER FINANCING SOURCES Transfer From Empire Special Revenue Transfer from Empire Bond Reserve Transfer from Empire Capital Projects Bond Proceeds Total Other Financing Sources Total Empire Bond Resources	960,000 0 0 960,000 <b>960,000</b>	960,000 0 0 960,000 <b>960,000</b>	960,000 0 0 960,000 <b>960,000</b>
547,767 7,653 311,362 3,145 0 0 869,927	0 0 719,433 7,268 0 0 726,701	0 0 784,000 16,000 0 0 800,000	55-925-540-4001 55-925-540-4002 55-925-540-4008 55-925-540-4009 55-925-540-4010 55-925-540-4011	DEBT SERVICE Principal (Series 2003A/2012) 1-24-03 Interest (Series 2003A/2012) 1-24-03 Principal Du Jour Interest Du Jour Principal New Empire Loan Interest New Empire Loan <b>Total Debt Service</b>	0 0 588,000 12,000 310,000 50,000 960,000	0 0 588,000 12,000 310,000 50,000 960,000	0 0 588,000 12,000 310,000 50,000 960,000
0 869,927	0 726,701	0 800,000	55-925-560-6002	Total Unappropriated Ending Fund Balance Total Empire Bond Expenditures	0 960,000	<u> </u>	0 960,000

## Coos Bay Urban Renewal Agency 2018-19 Budget Downtown Program Fund 56 Department 935

Actual 2015-2016 42,174	Actual 2016-2017 27,385	Adopted 2017-2018 18,546	Acct. No. 56-000-300-0100	CARRYOVER BALANCE	Proposed 2018-2019 22,450	Committee Approved 2018-2019 22,450	Agency Adopted 2018-2019 22,450
				USE OF MONEY AND PROPERTY			
274	278	100	56-000-350-0100	Interest	200	200	200
0	0	0	56-000-350-0200	Lease Revenue	0	0	0
274	278	100		Total Use of Money & Property	200	200	200
				USE OF MONEY AND PROPERTY			
0	0	0	56-000-380-0500	Property Sales	0	0	0
0	0	0		Total Use of Money and Property	0	0	0
42,448	27,662	18,646		Total Downtown Program Resources	22,650	22,650	22,650
				MATERIALS AND SERVICES			
15,063	5,213	100	56-935-520-2108	Contractual	4,104	4,104	4,104
15,063	5,213	100	00 000 020 2100	Total Materials and Services	4,104	4,104	4,104
				CAPITAL OUTLAY			
0	0	18,546	56-935-530-3122	Downtown Parking Capital	18,546	18,546	18,546
0	0	0	56-935-530-3123	Urban Renewal Projects	0	0	0
0	0	18,546		Total Capital Outlay	18,546	18,546	18,546
27,385	22,450	0	56-935-560-6002	Total Unappropriated Ending Fund Balance	0_	0	0
42,448	27,662	18,646		Total Downtown Program Expenditures	22,650	22,650	22,650

#### Coos Bay Urban Renewal Agency 2018-19 Budget Downtown Capital Projects Fund 57

Actual 2015-2016 1,192,046	Actual 2016-2017 995,958	Adopted 2017-2018 600,000	Acct. No. 57-000-300-0100	CARRYOVER BALANCE	Proposed 2018-2019 1,000,000	Committee Approved 2018-2019 1,250,000	Agency Adopted 2018-2019 1,250,000
6,974	11,591	2,000	57-000-350-0100	USE OF MONEY AND PROPERTY Interest	7,000	7,000	7,000
6,974	11,591	2,000	37-000-330-0100	Total Use of Money & Property	7,000	7,000	7,000
				OTHER REVENUE			
0	0	0	57-000-340-0200	State Grant	50,000	50,000	50,000
0	0	0	57-000-340-0303	Federal Grant	0	0	0
60,000	60,000	60,000	57-000-370-0310	City Hall Seismic Principal Payment	60,000	60,000	60,000
4,200	3,600	3,000	57-000-370-0320	City Hall Seismic Interest Payment	2,400	2,400	2,400
676	0	0	57-000-380-0100	Misc Revenue	0	0	0
0	0	0	57-000-380-0301	OR State Marine Board Grant/ODFW	0	0	0
11,349	0	25,000	57-000-380-0500	Egyptian Theatre Restoration (ETPA)	25,000	25,000	25,000
116,700	10,000	0	57-000-380-0600	ETPA Received Grants	0	0	0
192,925	73,600	88,000		Total Other Revenue	137,400	137,400	137,400
				OTHER FINANCING SOURCES			
0	0	0	57-000-390-4000	Bond Proceeds - New Loan	2,300,000	2,300,000	2,300,000
0	0	0	57-000-390-4001	Transfer from Dtn Bond Reserve Fund	0	0	0
136,392	739,876	1,079,003	57-000-390-4006	Bond Proceeds-URA Du Jour	808,500	808,500	808,500
136,392	739,876	1,079,003		Total Other Financing Sources	3,108,500	3,108,500	3,108,500
1,528,337	1,821,025	1,769,003		Total Downtown Capital Projects Resources	4,252,900	4,502,900	4,502,900

## Coos Bay Urban Renewal Agency 2018-19 Budget Downtown Capital Projects Fund 57 Department 940

Actual 2015-2016	Actual 2016-2017	Adopted 2017-2018	Acct. No.		Proposed 2018-2019	Committee Approved 2018-2019	Agency Adopted 2018-2019
2010 2010	2010 2017	2017 2010			2010 2010	2010 2010	2010 2013
40,710	103,038	225,000	57-940-520-2108	Contractual	200,000	200,000	200,000
150,301	161,189	170,030	57-940-520-2414	Agency Management	179,893	179,893	179,893
34,150	63,620	150,000	57-940-520-2415	Façade Program	250,000	250,000	250,000
0,100	00,020	0	57-940-520-2501	Bond Issuance Costs	200,000	200,000	200,000
225,161	327,847	545,030	01 010 020 2001	Total Materials and Services	629,893	629,893	629,893
				CAPITAL OUTLAY			
0	0	0	57-940-530-3103	Property Acquisition	1,200,000	1,200,000	1,200,000
0	0	0	57-940-530-3107	Front Street (Kayak/Fishing)	50,000	50,000	50,000
27,984	0	0	57-940-530-3108	Sidewalk Projects	150,000	150,000	150,000
2,365	5,755	0	57-940-530-3109	Coos Bay City Dock/Boardwalk	0	0	0
0	4,267	0	57-940-530-3112		0	0	0
15,689	0	0	57-940-530-3114		0	0	0
0	29,262	175,000	57-940-530-3122	I I I I I I I I I I I I I I I I I I I	175,000	175,000	175,000
0	0	608,973	57-940-530-3123	Urban Renewal Projects	1,973,007	1,658,674	1,658,674
0	0	0	57-940-530-3124	•	0	564,333	564,333
0	557	0	57-940-530-3125	Pedway	0	0	0
0	18,500	0	57-940-530-3127	Tug Irene	0	0	0
0	0	15,000	57-940-530-3128	Marshfield Sun Museum	0	0	0
14,678	0	0	57-940-530-3130	Central Dock	0	0	0
150	85,164	0	57-940-530-3135	Coos Art Museum	0	0	0
246,352	0	25,000	57-940-530-3145	Egyptian Theatre Restoration (ETPA)	25,000	25,000	25,000
307,219	143,505	823,973		Total Capital Outlay	3,573,007	3,823,007	3,823,007
0	0	400,000	57-940-560-6001	Contingency	50,000	50,000	50,000
995,958	1,349,673	0	57-940-560-6002	Total Unappropriated Ending Fund Balance	0	0	0
995,958	1,349,673	400,000			50,000	50,000	50,000
1,528,337	1,821,025	1,769,003		Total Downtown Capital Projects Expenditures	4,252,900	4,502,900	4,502,900

#### Coos Bay Urban Renewal Agency 2018-19 Budget Empire Capital Projects Fund 58

Actual 2015-2016 1,333,053	Actual 2016-2017 218,263	Adopted 2017-2018 100,000	Acct. No. 58-000-300-0100	CARRYOVER BALANCE	Proposed 2018-2019 325,000	Committee Approved 2018-2019 325,000	Agency Adopted 2018-2019 325,000
<u> </u>	<u> </u>	<u>0</u>	58-000-340-0301	OTHER REVENUE OR State Marine Board Grant Total Other Revenue	<u>0</u>	<u> </u>	<u> </u>
<u>4,755</u> 4,755	2,972 2,972	<u>1,000</u> 1,000	58-000-350-0100	USE OF MONEY AND PROPERTY Interest Total Use of Money & Property	<u>3,000</u> 3,000	<u>3,000</u> 3,000	<u>3,000</u> 3,000
88,518 0 0 311,362 0 399,880	150 0 719,433 0 719,583	0 250,000 0 784,000 0 1,034,000	58-000-380-0100 58-000-390-0300 58-000-390-4000 58-000-390-4002 58-000-390-4003	OTHER FINANCING SOURCES Miscellaneous Revenue Transfer from Empire Program Fund Bond Proceeeds - New Loan Bond Proceeds-URA Du Jour Transfer from Empire Bond Reserve Fund Total Other Financing Sources	0 0 2,400,000 588,000 0 2,988,000	0 0 2,400,000 588,000 0 2,988,000	0 0 2,400,000 588,000 0 2,988,000
1,737,688	940,818	1,135,000		Total Empire Capital Projects Resources	3,316,000	3,316,000	3,316,000

## Coos Bay Urban Renewal Agency 2018-19 Budget Empire Capital Projects Fund 58 Department 945

				Department 940			
						Committee	Agency
Actual	Actual	Adopted	Acct.		Proposed	Approved	Adopted
2015-2016	2016-2017	2017-2018	No.		2018-2019	2018-2019	2018-2019
				MATERIALS AND SERVICES			
4,750	6,028	75,000	58-945-520-2108	Contractual	150,000	150,000	150,000
245,229	262,993	255,044	58-945-520-2414	Agency Management	269,840	269,840	269,840
24,209	131,939	100,000	58-945-520-2415	Façade Program	100,000	100,000	100,000
0	0	0	58-945-520-2501	Bond Issuance Costs	0	0	0
274,188	400,959	430,044		Total Materials and Services	519,840	519,840	519,840
				CAPITAL OUTLAY			
0	0	95,000	58-945-530-3106	Pedestrian Safety/Lighting	0	0	0
0	0	0	58-945-530-3107	Property Acquisition	1,660,000	1,660,000	1,660,000
61	0	0	58-945-530-3108	Hollering Place Wayside	0	0	0
0	12,204	10,000	58-945-530-3112	Hollering Place Project	750,000	750,000	750,000
1,131,176	223,753	300,000	58-945-530-3117	Empire Sidewalk Project - Phase 1 & 2	100,000	100,000	100,000
0	0	224,956	58-945-530-3123	Urban Renewal Projects	161,160	161,160	161,160
0	0	0	58-945-530-3124	Dolphin Players Theatre project	0	0	0
1,131,237	235,956	629,956		Total Capital Outlay	2,671,160	2,671,160	2,671,160
114,000	0	0	58-945-550-5007	Transfer to Empire Bond Fund	0	0	0
0	0	0	58-945-550-5008	Transfer to Empire Program Fund	125,000	125,000	125,000
114,000	0	0		Total Transfers	125,000	125,000	125,000
0	0	75,000	58-945-560-6001	Contingency	0	0	0
218,263	303,902	0	58-945-560-6002	Total Unappropriated Ending Fund Balance	0	0	0
1,737,688	940,818	1,135,000		Total Empire Capital Projects Expenditures	3,316,000	3,316,000	3,316,000

#### Coos Bay Urban Renewal Agency 2018-19 Budget Downtown Bond Reserve Fund 60 Department 950

				Department 350			
						Committee	Agency
Actual	Actual	Adopted	Acct.		Proposed	Approved	Adopted
2015-2016	2016-2017	2017-2018	No.		2018-2019	2018-2019	2018-2019
682,250	682,250	173,600	60-000-300-0100	CARRYOVER BALANCE	0	0	0
				USE OF MONEY AND PROPERTY			
0	0	0	60-000-350-0100	Interest	0	0	0
0	0	0		Total Use of Money and Property	0	0	0
				OTHER FINANCING SOURCES			
0	0	0	60-000-390-3000	Transfer from Downtown Special Revenue	150,000	150,000	150,000
0	0	0		Total Other Financing Sources	150,000	150,000	150,000
0	0	0		Total Other Timaneing Cources	100,000	150,000	150,000
682,250	682,250	173,600		Total Downtown Bond Reserve Revenue	150,000	150,000	150,000
				OTHER FINANCING USES			
				TRANSFERS			
0	508,650	173,600	60-950-550-5007	Transfer to Downtown Bond Fund	0	0	0
0	0	0	60-950-550-5008	Transfer to Downtown Capital Projects	0	0	0
0	508,650	173,600		Total Transfers	0	0	0
0	0	0	60-950-560-6004	Bond Reserves (2003A/2012) 1-24-03	0	0	0
0	0	0	60-950-560-6004	Bond Reserves New Downtown Loan	150,000	150,000	150,000
0	0	0		Total Reserve for Future Expenditures	150,000	150,000	150,000
682,250	173,600	0		Total Unappropriated Ending Fund Balance	0	0	0
002,200			60-950-560-6002	Total Downtown Bond Reserve for Future		<u> </u>	
682,250	682,250	173,600	000000002	Expenditures	150,000	150,000	150,000

## Coos Bay Urban Renewal Agency 2018-19 Budget Empire Bond Reserve Fund 61 Department 955

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Actual	Actual	Adopted	Acct.		Proposed	Committee Approved	Agency Adopted
2015-2016	2016-2017	2017-2018	No.		2018-2019	2018-2019	2018-2019
225,829	0	0	61-000-300-0100	CARRYOVER BALANCE	0	0	0
				USE OF MONEY AND PROPERTY			
0	0	0	61-000-350-0100	Interest	0	0	0
0	0	0		Total Use of Money and Property	0	0	0
				OTHER FINANCING SOURCES			
0	1	0	61-000-390-0300	Transfer from Empire Special Revenue	150,000	150,000	150,000
0	1	0		Total Other Financing Sources	150,000	150,000	150,000
225,829	1	0		Total Empire Bond Reserve Revenue	150,000	150,000	150,000
				OTHER FINANCING USES TRANSFERS			
225,829	1	0	61-955-550-5007	Transfer to Empire Bond Fund	0	0	0
0	0	0	61-955-550-5008	Transfer to Empire Capital Projects	0	0	0
225,829	1	0		Total Transfers	0	0	0
0	0	0	61-955-560-6004	Bond Reserve New Loan	150,000	150,000	150,000
0	0	0		Total Reserve for Future Expenditures	150,000	150,000	150,000
0	0	0	61-955-560-6002	Total Unappropriated Ending Fund Balance Total Empire Bond Reserve	0	0	0
225,829	1	0		for Future Expenditures	150,000	150,000	150,000
9,041,164	9,133,655	8,239,343		TOTAL OF ALL AGENCY FUNDS	13,448,269	13,698,269	13,698,269

#### **APPENDIX A**

#### **Time Driven Activity Based Costing**

Not counting the URA funds, the City budget is comprised of 24 funds. Employee salaries and benefits are paid from a variety of revenue sources, and some employee costs are paid from more than one source. The City of Coos Bay provides our residents with a wide array of municipal services. Police and fire protection, beautiful parks, street repair and maintenance programs, stormwater and wastewater utilities, and many other fine services which are provided by dedicated City employees. To provide these services to our residents, other City employees are required to supply internal functions in areas such as finance, legal, and human resources services.

Much like other businesses (architects, engineers, lawyers, etc.) the City uses what is known as time driven activity based costing (budget) model to allocate the cost of staff time spent to the respective fund(s). Staff reviews the hours expended for non-general fund on at least an annual basis and forecasts for the coming year how much time will be required, and the personnel expenses are allocated accordingly.

What makes TDABC different is that you're using the consumption of resources by the activities (or processes) to determine how costs are allocated throughout the entire system. The idea here is that resources (in the case of people, it's time) cost money and so if you can connect how your business processes actually consume these resources, you'll have a pretty accurate picture of what's actually happening in your business. This concept is pretty simple and somewhat analogous to the thought behind driver-based allocations, but there's a subtle difference. The difference is capacity. A highly capable TDABC system uses the demand for capacity to pull costs through the system at *every* level. So, what you end up with is a highly fluid capacity flow map that can dynamically adjust to variations in demand. This system has been used in the City of Coos Bay's budget forecasting method for many years and is an accepted method to evidence to grantors, bond holders, state, and federal agencies that the City allocates their personnel services in a fair and transparent manner. The ability to reflect accurately the eligible use of state and federal dollars ensures the City remains compliant with grant and other covenants when the City accepts such funding.

# APPENDIX B

# City of Coos Bay Budget Acronyms

ADA AFSCME	Americans with Disabilities Act American Federal State County Municipal Employees	NEPA NPDES	National Environmental Policy Act National Pollution Discharge Elimination System
AIRS	Area Information Regional System	OCDBG	Oregon Community Development Block grant
BM	Ballot Measure	OCMA	Oregon Coast Music Association
CAM	Coos Art Museum	OCIMA	Oregon Coastal Zone Management Association
CCAT	Coos County Area Transit	ODDA	Oregon Downtown Development Association
CMI	Custom Micro Inc.	ODDA ODOT	Oregon Department of Transportation
COLA	Cost of Living Adjustment	OEDD	Oregon Economic Development Department
CPI	Consumer Price Index	OLDD	Operations Management International
DARE	Drug and Alcohol Resistance Education	ORS	Oregon Revised Statutes
DEQ	Department of Environmental Quality	OSP	Oregon State Prevention Grant
DSL	Division of State Lands	PERS	Public Employees Retirement System
DUII	Driving Under the Influence of Intoxicants	RSVP	Retired Senior Volunteer Program
ELCB	Empire Lakes Community Building	SCBEC	South Coast Business Employment Corporation
FEMA	Federal Emergency Management Agency	SCDC	South Coast Development Council
FTE	Full Time Employee	SCINT	South Coast Development Council South Coast Interagency narcotics Team
FY	Fiscal Year – July 1 <sup>st</sup> through June 30 <sup>th</sup>	SDC	System Development Charge
G.O. Bonds	General Obligation Bonds	SMART	Start Making a reader today
LB	Local Budget	SWOYA	Southwestern Oregon Youth Activities
LCDC	Local Budget Land Conservation and Development Commission	3001A	(Boys and Girls Club)
LDO	Land Development Ordinance	SARA	Survey Analyze review Assess
LEDS	Law Enforcement Data Systems	JANA	(Community Policing term)
LEED	Leadership Energy Environmental Design	SRO	School Resource Officer
LGPI	Local Government Personnel Institute	STIP	State Transportation Improvement Program
LID		The House	
LID	Local Improvement District	UGB	Temporary Help in Emergency House
	League of Oregon Cities		Urban Growth Boundary
LUBA	Land Use Board of Appeals		Urban Renewal Agency
MOA	Mutual Order Agreement	WW	Wastewater
MOU	Memorandum of Understanding		