| 1 2 3 4 | COOS BAY PARKS COMMISSION MINUTES DECEMBER 17, 2020 |
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| 5 6 7 | The minutes of the proceedings of a regular meeting of the Parks Commission of the City of Coos Bay, Coos County, Oregon, held at 4:00 p.m. in the Council Chambers, 500 Central Avenue, Coos Bay, Oregon. |
| 8 | Those Attending |
| 9 10 11 12 13 | Those present were City Staff, Randy Dixon, Operations Administrator, Mark Anderson, Fire Chief, Scott Davison, and Kelli Burnette; Commissioners Bill Otton, Carmen Matthews and Bev Meyers. Attending remotely by teleconference were Commissioners Ariann Lyons, Bill Davis, Patty Scott and Sam Crowley. Also present attending remotely by teleconference were City Staff, Gary McCullough, Police Chief, and Chris Chapanar, Police Captain. |
| 14 | Approval of the October 22, 2020 Meeting Minutes |
| 15 | Chair Lyons called for a motion to approve the Minutes. |
| 16 17 | Commissioner Scott moved and Commissioner Crowley seconded the motion to approve the October 22, 2020, minutes as presented. Motion carried by unanimous vote. |
| 18 | <u>Citizen Input</u> |
| 19 20 21 22 23 24 | Trevor Thomas, 1099 Pirates Court, Coos Bay, came forward stating that he and the other Pirates Court residents would like to close the unimproved foot path from Pirates Court to Empire Lakes due to transients, criminal activity, littering, and safety issues. Mr. Thomas stated he is representing the affected Pirates Court property owners and they are proposing to put up fences blocking the foot path. Mr. Thomas stated the letter he submitted prior to the meeting provides further explanation and stated he is willing to pay for the materials for the fencing. |
| 25 | Pirates Court Closing Empire Lakes Access |
| 26 27 28 29 30 | Police Chief Gary McCullough asked Staff what the purpose of the path was. Staff Member Dixon stated it is not uncommon to have trails and paths to parks for neighborhoods and commented closing this access would not have a great effect on access to Empire Lakes as there is another foot path about a block away. Chief McCullough stated he does not see any safety concerns with closing the access. |
| 31 32 | Fire Chief Mark Anderson stated the Fire Department does not oppose the closure, but asked that if locking gates are used, the Fire Department be given access. |
| 33 34 | Commissioner Otton asked Mr. Thomas if his residence abuts the access trail. Mr. Thomas stated yes and it is his property and one other that have most of the problems. |
| 35 36 37 | Commissioner Meyers asked if the proposal is to put up fences/gates at both ends of the trail. Mr. Thomas stated yes, there would be two fences one to the west at Pirates Court and one to the east abutting Empire Lakes. |
| 38 39 | Fire Chief Anderson stated again that he does not see any issues from fire safety and that there are other access points for the Fire Department. |
| 40 41 | Police Chief McCullough and Captain Chapanar stated they do not see any issues with the closure and commented that ½ of the problem is that there are too many access points. |

The Commission and Staff discussed barricades at both sides, with no trespassing/no access signs,

installing gates as opposed to fences, the fact that if fences are installed and things get better, they

could be removed and the access point could be re-activated.

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- 45 Commissioner Matthews and Chair Lyons discussed increasing good activity in the parks vs.
- 46 eliminating access points, the number of access points being a concern for the police department
- and that the location of this particular access point seems out of place.
- 48 Staff commented the access could be opened in the future, but closing it now would address
- 49 existing concerns/problems.
- 50 Chair Lyons and Staff Member Dixon asked for a motion on the closure of the Pirates Court
- 51 Empire Lakes access point.
- 52 Commissioner Scott moved and Commissioner Matthews seconded the motion to install a fence at
- 53 Pirates Court at the Pirates Court Street side and park entrance and the installation of no
- 54 trespassing signs on the property owner's fence at the owner's expense. Chair Lyons asked if
- 55 there were any objections. There were none. Motion carried by unanimous vote.

56 Gates at Upper and Lower Empire Lakes

- 57 Staff Member Dixon reminded the Commission about the prior discussion of installing gates at
- Lower and Upper Empire Lakes. Chief McCullough asked if we were talking about gates to stop
- vehicular traffic and/or fences to stop foot traffic and stated the Police Department generally runs
- 60 into issues with foot traffic as opposed to vehicles. Chief McCullough stated they go into the park
- on patrols and if they locate someone in there in a vehicle after it's closed, they advise them it is
- dawn to dusk and they cannot be in there. Chief McCullough commented that he's not really sure
- what kind of impact the gates will have on the traffic going into the park at night. Police Captain
- 64 Chapanar stated he agreed with Chief McCullough and that adding main gates to the park might
- 65 limit unwanted access, but still has some concern about the foot traffic which is what they generally
- 66 deal with.
- 67 Commissioner Scott asked Chief McCullough and Captain Chapanar if the gates would impede
- the police department from doing their job if they had to unlock a gate to get into the park. Captain
- 69 Chapanar stated he would assume they would be locking access gates, which would likely have
- 70 the city lock on, which PD would have the key to, but it comes back to the type of gates being
- 71 proposed.
- 72 Staff Member Dixon commented that the City currently does not have a park host at Empire Lakes.
- but when the City did, one of the issues the park host was reporting was repeated cars going in and
- out of the park in the early morning hours and the thought process is to give that park host a little
- 75 bit of security. Staff Member Dixon stated he understand the foot traffic issues, but if the hours of
- operation are that they are not open at night they should not be in there.
- 77 Chair Lyons asked for clarification on what early morning hours meant. Staff Member Dixon
- stated the park host they had out their quit because of the activity, she turned in her resignation
- about a month ago, and we haven't had anyone out there since because of the vehicle and foot
- 80 traffic.
- 81 Captain Chapanar asked who would be responsible for locking and unlocking the gates. Staff
- 82 Member Dixon reported that the City has reached out to security companies that would assist the
- 83 City for a fee and there are other options they can be censored or remote however the City
- wants to do it or make it as easy as possible.
- 85 Commissioner Matthews asked if a hired security company would sweep the park prior to locking
- 86 it up. Staff Member Dixon asked Scott Davison to come forward to inform the Commission about
- 87 security options.
- 88 Staff Member Davison came forward stating he is on-call for the Parks Department and receives
- 89 numerous calls at 10, 11, midnight, about people down at the park partying, drinking, smoking
- dope, etc. and it's a problem throughout the night. Staff Member Davison stated when he spoke to

- 91 the security companies it was about the parks and part of the service would be to conduct a sweep
- 92 of the bathrooms, make sure people are out, report any damage, talk to PD and lock and adjust
- their hours for what's happening in the park. Staff Member Dixon stated one of the companies
- 94 does the same thing for North Bend.
- 95 Staff Member Dixon commented on the homeless locking themselves in the restrooms for shelter,
- 96 etc., which is to be discussed later on the agenda, but these security guards would secure the
- 97 restrooms and gates at the hours requested.
- 98 Commissioner Matthews commented that he likes the idea of the security sweep of the parking
- 99 lots and the bathrooms, at least for a temporary amount of time, maybe to just obtain some data –
- 100 concrete numbers on what is happening over there and what we need to do to move forward.
- 101 Commissioner Matthews commented that if it is not detrimental to the police, he supports
- installation of the gates.
- 103 Staff Member Davison stated that every park bathroom has new damages daily, has a transient
- sleeping in it every day, some of which are dangerous, spit on and threaten staff, lock themselves
- in, have dogs, etc. Commissioner Matthews commented we need to do something to make it safe
- again, which is going to take some tough decisions from the Commission and Staff, but supports
- the gates if it works for the police department.
- 108 Captain Chapanar asked if the police department would have access to the gates if they needed to
- 109 get into the park because of foot traffic or if the police department gets a report that there is a large
- number of transients or homeless people in the park after hours. Staff Member Dixon stated yes,
- first, we could try a simple 300 series lock, which PD and Fire both have so if there was an issue,
- they could open it any time. Staff Member Dixon stated the City could monitor how that goes, and
- if it works, he would propose, in another budget year, transitioning to a sensor gate that's on a
- timer and vehicles that have remote that need in after-hours could go in and out as necessary.
- 115 Commissioner Matthews commented on concerns of someone getting stuck in the park if it's on a
- timer and the parks not cleared. Chair Lyons commented that if it's a censored gate, they could get
- out. Staff Member Davison commented that when there's a park host there, they could help deal
- 118 with that as well.
- 119 Commissioner Matthews asked Staff if it is common to see security companies in parks in other
- 120 cities. Staff Member Dixon stated it is, Salem, Eugene, Bend and most sports complexes have
- 121 gates on them, which are remote control. Staff Member Dixon did state this is a little different
- because Empire Lakes is a natural park, not a sports complex.
- 123 Commissioner Matthews commented that he feels having some visual of security on a temporary
- basis will make people feel more secure. Staff Member Dixon commented he believes it will
- definitely improve the clientele as well as the park hosts. Staff Member Davison commented that
- the City of North Bend started this two years ago and they wished they had done it sooner, and the
- security company staff is proposing is the same that North Bend is using, and is the cheapest by
- 120 Security company but is proposing in the control and received in the land of the control and the control a
- 128 far. Commissioner Matthews asked Staff if they had received multiple quotes and Staff Member
- 129 Davison stated they had.
- 130 Captain McCullough stated the police department would fully support private security of some
- sort, it's made a major difference on the accessibility of the library when they started that, calls for
- service that they respond to have significantly dropped, and it would definitely assist the police
- department to have some sort of private security sweep, getting the bathrooms cleared out and
- 134 locked and gates locked.
- Fire Chief Anderson stated he is in favor of these gates, normally he is not a proponent of gates,
- but this is not a through street and they do carry the 300-series lock keys. Chief Anderson stated
- 137 he believes the 300-series lock is the right way to go, but is not sure about the sensors. Staff
- 138 Member Dixon commented we would not have to go with a sensors but wants to do what would

- make everybody happy. Chief Anderson stated sometimes simple is better, but either way, the Fire
- Department is not opposed, but his only question is the width of the gate. Staff Member Dixon
- stated you'd have two ten-foot gates that open to the entrance width. Chief Anderson commented
- 142 that was fine.
- 143 Chair Lyons asked about style of the gates. Staff Member Dixon stated he would provide options
- to the Commission and they can decide which ones they like. Commissioner Matthews stated they
- should look nice and not scary. Chair Lyons commented in the future she would like to see gates
- 146 for the pedestrian trails as well.
- 147 Commissioner Matthews moved and Commissioner Scott seconded the motion to approve gates
- 148 for the Upper and Lower Empire Lake access points. Chair Lyons asked if there were any
- objections. There were none. Motion carried by unanimous vote.
- 150 Staff Member Dixon advised the Commission he will send them several different styles of gates
- 151 to look at in the next week. Staff Member Dixon stated Trevor can get his materials for the Pirates
- 152 Court access and the City will get him the permit he needs. Staff Member Davison asked if Parks
- 153 Staff should proceed with the removal of the dog box and legal access signs at the Pirates Court
- entrance and Staff Member Dixon advised they should.

155 Mingus Park Flag Pole Project Plaque

- 156 Staff Member Dixon reported there is \$616.35 left in the fund from this project and asked the
- 157 Commission how they felt about using the funds for a plaque to put near or on the flag pole
- 158 recognizing the Boy Scouts for the project. Commissioner Matthews stated he agreed. Staff
- 159 Member Dixon proposed putting the money toward a plaque and beautifying the area when the
- 160 City renovates the park.
- 161 Commissioner Matthews moved and Commissioner Crawley seconded the motion to approve the
- potential funding for a plaque to be provided for the Mingus Park flag pole location. Chair Lyons
- asked if there were any objections. There were none. Motion carried by unanimous vote.

164 Parks Master Plan Update

- 165 Staff Member Dixon stated we are coming to the end of the 10-year plan and the Commission and
- 166 Staff should start to update the inventory and maintenance schedules as well as conduct a needs
- assessment. Staff Member Dixon believes beginning this process after July 1, 2021, and after the
- 168 pending projects are complete, would give ample time to get a needs assessment, input and
- 169 revisions made before the existing plan expires in 2023. Staff Member Dixon reminded the
- 170 Commission of the upcoming Mingus Park project, the dredging and redesign, which he is going
- to discuss later, but it would be nice to cross those of the Master Plan list.
- 172 Chair Lyons commented this would be a great time to show what has been accomplished to the
- public and how much the City has utilized grant dollars.
- 174 Staff Member Dixon stated he cannot say enough about staff. The City solicited bids for the
- 175 renovation of the Mingus pool mechanical system, which came in at about \$900,000 to \$1 million
- and Staff was able to do it internally for \$500,000, so a lot of money was saved in the process, but
- there is a lot more still to be done at City facilities.
- 178 Chair Lyons thanked Staff for getting this on the agenda to get it on everyone's minds thinking
- about the Master Plan, the process and the things that need to be changed. Chair Lyons stated she
- believes the biggest thing that needs to be changed is safety and security in all of our parks. Staff
- 181 Member Dixon stated he agrees and it's not a bad idea to start thinking about adding tech, IT and
- cameras, to some of these areas and parking lots to give PD support.

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185 Boat Ramp Hours of Operation

- 186 Staff Member Dixon reminded the Commission that he brought this issue to them a month ago for
- both the Empire and Eastside boat ramps, stating the OSMB was really concerned with the status
- 188 of the Empire Boat Ramp, and that's when the Commission discussed changing the boat ramp
- hours to dawn to dusk, but Chief McCullough would like to see more defined hours, 5:00 a.m. to
- 190 10:00 p.m., which Staff understands and does not feel that is a bad idea.
- 191 Chief McCullough stated the major reason is the intended use is for boat launching and water
- activities on the bay, and with the difference fishing seasons and changing activities it might be
- easier to delineate if it was a fixed hour and obviously if there are people out there using the boat
- ramp for its intended use and purpose, the police have discretion. Chief McCullough stated having
- set hours gives the police department a set of 'tools' on preventing the overnight camping, vehicle
- traffic, people sleeping in their cars, partying at night, i.e., the activities that are not intended for
- 197 the boat ramps.
- 198 Staff Member Dixon commented that if these hours are adopted for the boat ramps, they would
- fall in line with the security services discussed above for Empire Lakes and the security company
- would be the one opening and closing the boat ramps and clearing the restrooms.
- 201 Chair Lyons asked Chief McCullough if defined hours are beneficial for all parks vs. dawn to dusk.
- 202 Chief stated the dawn to dusk works, but if you were going to keep it consistent, including the boat
- 203 ramps, then it would be better to have the set hours. Staff Member Dixon stated that would be his
- 204 recommendation as well. Staff and the Commission discussed the difference in fall vs. summer
- 205 daylight hours and how sport complexes would be different than parks.
- 206 Commissioner Matthews asked about how the hours would affect people wanting to go fishing.
- 207 Staff Member Dixon reiterated Chief McCullough's statement that the police department would
- be able to use their discretion when people are using the boat ramps for their intended uses.
- 209 Chair Lyons moved and Commissioner Matthews seconded the motion that all of the Parks and
- Recreation facilities to be open from 5:00 a.m. to 10:00 p.m., unless there is an organized, City
- 211 pre-approved event occurring at the park. Chair Lyons asked if there were any objections. There
- 212 were none. Motion carried by unanimous vote.

213 Mingus Park Restroom Closure

- 214 Staff Member Dixon reported the City is having a lot of problems with the Mingus Park restroom
- and is recommending closing the restroom and placing an ADA porta potty at the park due to
- sanitation issues and the number of homeless people staying there. Staff Member Dixon stated the
- sanitary issues are really bad, the restroom will be demolished with the upcoming park restoration,
- but we need to get a handle on it now. Staff Member Dixon commented we can try closing the
- restroom with security guards first, like discussed above, before closing the restrooms for good, or
- 220 whichever the Commission would prefer. Commissioner Lyons stated she believes the restroom
- should be closed permanently at this point due to all of the issues.
- 222 Chair Lyons moved and Commissioner Matthews seconded the motion to close the Mingus Park
- 223 Restrooms at this time and replace their uses with porta potties. Chair Lyons asked if there were
- any objections. There were none. Motion carried by unanimous vote.

225 Safe Routes to School Update/Tree Map

- 226 Staff Member Dixon reported the SRTS project in Eastside is nearing completion, needing a few
- 227 more ramps and curbs, as well as the planting of trees. Staff Member Dixon noted the entire project
- should be completed by mid-January.

- 229 Staff Member Dixon commented that he has received a lot of praise from the Sate as well as
- 230 pedestrians that will be using the new sidewalks. Staff Member Dixon stated there will be a fly-
- 231 over video at the conclusion of the project.
- 232 4th Street Roadway Safety Improvements Update
- 233 Staff Member Dixon reported the 4th Street Roadway Safety Improvements are continuing now
- North of Anderson Ave. and the new lights are going up, which will be much better as the poles
- are higher. Staff Member Dixon reported paving should start in March as the weather gets better
- 236 to bring the roadbed to grade.
- 237 Commissioner Closing Comments
- 238 Staff Member Dixon added that an ODOT project at North and South 101 at Johnson Avenue will
- 239 be commencing in the near future, wherein they are replacing the traffic signals. Staff Member
- Dixon commented that new lights will be equipped with Opticom which the Fire Department and
- Police Department can tie into, they will just need the software. Captain Chapanar asked to be
- 242 notified when the new poles go in. Fire Chief Anderson stated their vehicles are already equipped
- with the Opticom software.
- 244 Commissioner Matthews commented that he is really sad the Commission is having to take steps
- 245 to close parks and park amenities, but believes it is the right thing to do. Commissioner Matthews
- stated that maybe the increased security will give citizens what they need to feel safe and use the
- 247 parks again.
- 248 Staff Member Dixon reported the City has been award left over materials from the Hayward Field
- 249 rehab that can be used at the Mingus Park Rehabilitation. Staff Member Dixon reported the U of
- O invited communities to apply for the demoed material that was salvageable, so he applied, and
- 251 was awarded the material. Staff Member Dixon stated that are several glue lamb beams and a
- 252 number of wood stair treads. Commissioner Scott commented it might be nice to use some of those
- 253 materials at the Prefontaine mural as well.
- 254 Staff Member Dixon reported to the Commission that the City also received a donation from the
- Oregon Visitor Convention Bureau for 10 new golf disc baskets that will be installed at the Mingus
- 256 Park course.
- 257 Adjourn
- 258 There being no further business to come before the Parks Commission, by consensus of the Parks
- 259 Commission, Chair Lyons adjourned the meeting at 5:05 p.m.
- 260 APPROVED BY THE PARKS COMMISSION ON THE 21st DAY OF JANUARY 2021.

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263 Attest:

Kelli Burnette, Staff

Ariann Lyons
Arian Lyons, Chair

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